# Message Text

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FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC IMMEDIATE 5246

CONFIDENTIAL BUCHAREST 6495

E.O. 11652: GDS TAGS: PGEN, RO

SUBJ: GOALS AND TASKS FOR AMBASSADOR: ROMANIA REF: A. STATE 206543; B. STATE 202267; C. STATE 204581

PROPOSED CHANGES IN TEXT REF A AS FOLLOWS:

### I. SUPPORT ROMANIAN INDEPENDENCE

- ---CONTINUE TO DEVELOP AND MAINTAIN ACTIVE CONTACTS WITH A WIDE RANGE OF COMMUNIST PARTY AND GOVERNMENT OFFICIALS; CONVEY U.S. SUPPORT FOR ROMANIA'S POLITICAL AND ECONOMIC INDEPENDENCE.
- ---ENCOURAGE AND SUPPORT COMMERCIAL ARRANGEMENTS, SUCH AS ISLAND CREEK COAL CONTRACT, THAT LESSEN ROMANIA'S DEPENDENCE ON USSR FOR STRATEGIC RAW MATERIALS.
- ---SUPPORT CONTINUED ROMANIAN PARTICIPATION IN INTERNATION-
- AL FINANCIAL INSTITUTIONS, INCLUDING WORLD BANK AND IMF.
- ---ENCOURAGE CONTINUATION OF U.S. NAVY SHIP VISITS.
- ---EXPLORE RLMANIAN WILLINGNESS TO EXPAND
- MILITARY CONTACTS, FOR EXAMPLE BY EXCHANGES OF

MILITARY ORIENTATION VISITS.

- ---MONITOR SOVIET ATTEMPTS TO PRESSURE ROMANIA.
- ---MONITOR ROMANIAN ACTIVITIES OF COUNTER AND REDUCE

SOVIET PRESSURE OVER THE LONG TERM BY MULTIPLYING

ROMANIA'S INTERNATIONAL POLITICAL AND ECONOMIC TIES,

E.G. THROUGH CSCE, WITH "INDEPENDENT" COMMUNIST CONFIDENTIAL

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PARTIES, AND WITH THE THIRD WORLD.

---EXPLORE POSSIBILITIES FOR INCREASED REGIONAL (E.G. BALKAN) COOPERATION.

II. PROMOTE INCREASED INTERNAL LIBERALIZATION

--- CONVEY AT HIGH LEVELS THIS ADMINISTRATION'S STRONG

AND LASTING SUPPORT FOR BASIC HUMAN RIGHTS.

---CONSULT REGULARLY WITH ROMANIAN OFFICIALS AND CSCE

ISSUES, AND ENCOURAGE COMPLIANCE WITH FINAL ACT.

---RECOMMEND POSITIVE INCENTIVES THAT WOULD PROMOTE

INCREASED LIBERALIZATION, SUCH AS ENCOURAGING STEPS

IN AND OUTSIDE CSCE CONTEXT WHICH WOULD ENHANCE

ROMANIA'S INTERNATIONAL REPUTATION.

---MAINTAIN ROMANIA'S COMMITMENT, IN CONTEXT OF BOTH

HELSINKI FINAL ACT AND THE JACKSON-VANIK AMENDMEN, TO

REUNITE DIVIDED FAMILIES.

---PURSUE AGREEMENTS ON VISA FACILITATION AND BETTER

TREATMENT OF DUAL NATIONALS.

---IN CONSULTATION WITH ISRAELI EMBASSY, MONITOR

ROMANIAN JEWISH EMIGRATION TO ISRAEL; ENCOURAGE A

MORE CONRETE APPROACH IN ISRAELI-ROMANIAN TALKS

ON THIS SUBJECT THAT WOULD PROVIDE A BENCHMARK FOR

EVALUATION OF ROMANIAN PERFORMANCE.

---IN CONSULTATION WITH OTHER APPROPRIATE EMBASSIES IN BUCHAREST

AND IN LOW-KEY CONTACTS WITH DISSIDENTS AND MINORITY

GROUPS, MONITOR ROMANIAN GOVERNMENT POLICIES AND

ATTITUDES TOWARD HUMAN RIGHTS AND PLURALISM.

---PROMOTE WIDE CONTACTS BETWEEN EMBASSY AND ROMANIAN

CITIZENS, INCLUDING CULTURAL COMMUNITY, AND ENCOURAGE

VISITS TO ROMANIA BY AMERICANS OF ALL BACKGROUNDS, AS

DEMONSTRATIONS OF AMERICAN VALUES IN PRACTICE.

---SEEK WAYS TO OBTAIN MORE SATISFACTORY ROMANIAN

PERFORMANCE IN CULTURAL AND SCIENTIFIC EXCHANGES;

ENCOURAGE AMERICANS AND ROMANIANS TO MAINTAIN LINKS

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## ESTABLISHED THROUGH SUCH EXCHANGES.

III. FOSTER INCREASED EXCHANGES IN TRADE AND TECHNOLOGY

---PROMOTE GROWTH OF TRADE BY REPORTING TRADE OPPORTUNI-

TIES AND FACILITATING U.S. ACCESS TO ROMANIAN MARKET.

---PREPARE GROUNDWORK FOR AND PARTICIPATE IN NEGOTIATION

OF EXTENSION OF U.S.-ROMANIAN TRADE AGREEMENT.

---USE ANNUAL U.S.-ROMANIAN JOINT COUNCIL AND JOINT

COMMISSION MEETINGS TO PROMOTE WIDER AND DEEPER

ECONOMIC COOPERATION AND TO SEEK SOLUTIONS FOR

EXISTING ECONOMIC AND COMMERCIAL PROBLEMS, SUCH AS

THOSE CREATED BY THE UNAVAILABILITY OF ADEQUATE

ROMANIAN ECONOMIC DATA.

---SEEK WAYS IN WHICH TO CHANNEL ROMANIAN INTEREST

IN ACQUIRING U.S. TECHNOLOGY INTO AREAS WHERE IT CAN

BE MORE EFFICIENTLY USED IN ROMANIA, AND/OR WHERE

U.S. EXPORT CONTROL PROBLEMS DO NOT ARISE.

---SEEK TO FACILITIATE U.S.-ROMANIAN NUCLEAR COOPERA-

TION, WITHIN OUR NON-PROLIFERATION GUIDELINE.

IV. EXPLORE AREAS OF COOPERATION WITH ROMANIA ON

MULTILATERAL ISSUES

---IN CSCE, CONSULT AND EXPLORE WAYS OF USING OUR

GOOD WORKING RELATIONS WITH ROMANIANS TO PROMOTE

### SOLUTIONS OF GENERAL INTEREST.

- ---ON MIDDLE EAST, URGE ROMANIA TO PROMOTE MODERATE POLICIES ON THE PART OF THE PLO AND ARAB STATES. ---SEEK ROMANIAN COOPERATION IN THE UNITED NATIONS, THE
- GROUP OF 77, AND NON-ALIGNED FORA IN AREAS OF SIGNIFICAN-

CE TO U.S. INTERESTS.

- ---KEEP UNDER REVIEW, IN CONSULTATION WITH DEPARTMENT, POTENTIAL FOR MAKING EFFICIENT USE OF ROMANIAN WILLING-NESS TO ACT AS GO-BETWEEN IN RELATIONS WITH COUNTRIES SUCH AS NORTH KOREA, VIETNAM, CAMBODIA, AND ALBANIA AND SUCH ORGANIZATIONS AS PLO.
- V. FUTURE STEPS
- ---EXAMINE AND MAKE RECOMMENDATIONS ON WAYS IN WHICH OUR RELATIONS WITH ROMANIA CAN CONTINUE TO EXPAND, CONFIDENTIAL

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MAKING BEST USE OF EVENTUAL CEAUSESCU VISIT.

- ---ANALYZE POSSIBILITIES FOR NEW INITIATIVES INVOLVING A BALANCE OF ADVANTAGES, IN MULTILATERAL AND BILATERAL FIELDS, FOR OUR TWO COUNTRIES.
- ---SPECIFICALLY, ANALYZE THE EFFECT THAT MULTI-YEAR (RATHER THAN ANNUAL) EXTENSION OF ROMANIA'S MOST-FAVORED-NATION TARIFF STATUS IN CONTEST WITH THE JACKSON-VANIK AMENDMENT WOULD HAVE ON ROMANIAN WILLINGNESS TO PROMOTE FREER EMIGRATION AND FAMILY REUNIFICATION.
- ---SPECIFICALLY, ANALYZE POSSIBILITIES FOR GREATER
  BUSINESS FACILITATION ON BOTH SIDES, E.G. EXIM AND CCC
  CREDITS, DIFFERENTIAL EXPORT CONTROL TREATMENT, GOVERNMENT
  ENCOURAGEMENT TO U.S. BUSINESS ON OUR SIDE, AND BETTER
  ECONOMIC INFORMATION, MORE RESPONSIVENESS TO U.S. BUSINESS
  NEEDS, IMPROVED NEGOTIATING PRACTICES ON THEIRS.
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